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2	Regional Counsel ** FILED **
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1	Margaret Alkon U.S. FDA
	Assistant Regional Counsel
	U.S. Environmental Protection Agency, Region IX
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	UNITED STATES
	ENVIRONMENTAL PROTECTION AGENCY
	REGION IX
	75 HAWTHORNE STREET
	SAN FRANCISCO, CA 94105
	In the matter of:
) U.S. EPA Docket No. FIFRA-09-2021-0014
	Helena Agri-Enterprises,
	LLC) CONSENT AGREEMENT
) and
) FINAL ORDER PURSUANT TO
	Respondent.) SECTIONS 22.13 AND 22.18
	I. CONSENT AGREEMENT
	The United States Environmental Protection Agency ("EPA") and Helena Agri-
	Enterprises, LLC ("Respondent") agree to settle this matter and consent to the entry of this
	Consent Agreement and Final Order ("CAFO"). This CAFO simultaneously initiates and
	concludes this proceeding in accordance with 40 C.F.R. §§22.13(b) and 22.18(b).
	A. AUTHORITY AND PARTIES
	1. This administrative proceeding for the assessment of a civil administrative penalty
	is initiated pursuant to section 14(a) of the Federal Insecticide, Fungicide, and Rodenticide Act, 7
	U.S.C. § 136, et seq. (hereinafter referred to as "FIFRA" or the "Act"), and the Consolidated
	Rules of Practice Governing the Administrative Assessment of Civil Penalties and the
	Revocation/Termination or Suspension of Permits, 40 C.F.R. Part 22.
	2. Complainant is the Manager of the Toxics Section of the Enforcement and
	Compliance Assurance Division, EPA Region IX, who has been duly delegated to commence

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and settle an enforcement action in this matter.

3. Respondent is a Delaware limited liability company subject to suit under a common name with corporate headquarters in Collierville, TN and offices or businesses in Exeter, Kerman, Modesto, and Oxnard California.

B. STATUTORY AND REGULATORY AUTHORITIES

- 4. Pursuant to FIFRA, 7 U.S.C. §§ 136-136y, the EPA Administrator promulgated regulations governing the labeling requirements for pesticides and devices, which are codified at 40 C.F.R. Part 156.
- 5. Pursuant to sections 3, 8, 19 and 25 of FIFRA, 7 U.S.C. §§ 136a, 136f, 136q and 136w, the EPA Administrator promulgated regulations pertaining to standards for pesticide containers and pesticide containment structures ("the Container/Containment regulations"), which are codified at 40 C.F.R. Part 165.

Unlawful Acts

- 6. Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), states that "it shall be unlawful for any person in any State to distribute or sell to any person . . . any pesticide which is adulterated or misbranded."
- 7. Under section 12(a)(2)(S) of FIFRA, 7 U.S.C. § 136j(a)(1)(S), it is unlawful for any person to violate any regulation issued under sections 3 or 19 of FIFRA, 7 U.S.C. §§ 136a(a) and 136q.
- 8. Under section 12(a)(2)(B) of FIFRA, 7 U.S.C. § 136j(a)(2)(B), it is unlawful for any person to refuse to prepare, maintain, or submit any records required by or under sections 5, 7, 8, 11, or 19 of FIIFRA, 7 U.S.C. §§ 136c, 136e, 136f, 136i, or 136q.

Penalty

9. Any registrant, commercial applicator, wholesaler, dealer, retailer, or other distributor who violates any provision of the Act may be assessed a civil penalty of not more than \$7,500 for violations that occurred after December 6, 2013 through November 2, 2015, or are assessed before August 1, 2016; and \$20,288 for violations that occurred after November 2, 2015 and are assessed on or after January 13, 2020. Section 14(a)(1) of the Act, 7 U.S.C. § 136l(a)(1), as amended by the Civil Monetary Penalty Inflation Adjustment Rule, 40 C.F.R. Part 19.

- 10. Under section 2(s) of FIFRA, 7 U.S.C. §136(s), a person is "any individual, partnership, association, corporation, or any organized group of persons whether incorporated or not."
- 11. Under section 2(u) of FIFRA, 7 U.S.C. §136(u), a pesticide is, among other things, "any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest."
- 12. The term "to distribute or sell" means to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for shipment, ship, deliver for shipment, release for shipment, or receive and (having so received) deliver or offer to deliver. Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg).
 - 13. A pesticide is *misbranded* if:
- (a). its label does not bear the registration number assigned under section 136(e) of FIFRA to each establishment in which it was produced. Section 2(q)(1)(D) of FIFRA, 7 U.S.C. § 136(q)(1)(D);
- (b). any word, statement, or other information required by or under the authority of FIFRA to appear on the label or labeling is not prominently placed thereon. Section 2(q)(1)(E) of FIFRA, 7 U.S.C. § 136(q)(1)(E); or
- (c). there is not affixed to its container, and to the outside container or wrapper of the retail package, if there be one, through which the required information on the immediate container cannot be clearly read, a label bearing the net weight or measure of the content. Section 2(q)(2)(C)(ii) of FIFRA, 7 U.S.C. § 136(q) (2)(C)(ii).
- 14. Under section 2(p)(1) of FIFRA, 7 U.S.C. § 136(p)(1), a label is "the written, printed, or graphic matter on, or attached to, the pesticide or device or any of its containers or wrappers."
- 15. Under section 2(p)(2)(A) of FIFRA, 7 U.S.C. § 136(p)(2)(A), the term labeling means "all labels and all other written, printed or graphic matter accompanying the pesticide or device at any time."
- 16. Under section 2(gg) of FIFRA, 7 U.S.C. § 136(gg), the term, to distribute or sell, means "to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for shipment, ship, deliver for shipment, release for shipment, or receive and (having so received) deliver or

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- 17. Agricultural pesticide means "any pesticide product labeled for use in or on a farm, forest, nursery, or greenhouse." 40 C.F.R. § 165.3.
- Containment pad means "any structure that is designed and constructed to intercept and contain pesticides, rinsates, and equipment wash water at a pesticide dispensing area." 40 C.F.R. § 165.3.
- 19. Containment structure means "either a secondary containment unit or a containment pad." 40 C.F.R. § 165.3.
- 20. Facility means "all buildings, equipment, structures, and other stationary items which are located on a single site or on contiguous or adjacent sites and which are owned or operated by the same person (or by any person who controls, who is controlled by, or who is under common control with such person)." 40 C.F.R. § 165.3.
- 21. Establishment means "any site where a pesticidal product, active ingredient, or device is produced, regardless of whether such site is independently owned or operated, and regardless of whether such site is domestic and producing a pesticidal product for export only, or whether the site is foreign and producing any pesticidal product for import into the United States." 40 C.F.R. § 165.3.
- 22. Operator means "any person in control of, or having responsibility for, the daily operation of a facility at which a containment structure is located." 40 C.F.R. § 165.3.
- Owner means "any person who owns a facility at which a containment structure is 23. required." 40 C.F.R. § 165.3.
- Pesticide dispensing area means "an area in which pesticide is transferred out of 24. or into a container." 40 C.F.R. § 165.3.
- Produce means "to manufacture, prepare, propagate, compound, or process any pesticide, including any pesticide produced pursuant to section 5 of the Act, and any active ingredient or device, or to package, repackage, label, relabel, or otherwise change the container of any pesticide or device." 40 C.F.R. § 165.3.
- Refilling establishment means "an establishment where the activity of repackaging pesticide product into refillable containers occurs." 40 C.F.R. § 165.3.
- Refillable container means "a container that is intended to be filled with pesticide 27. more than once for sale or distribution." 40 C.F.R. § 165.3.

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(b) Omni Oil 6, EPA Reg. No. 5905-598, at the Exeter and Oxnard Facilities;

(c) Omni Supreme Spray, EPA Reg. No. 5905-368, at the Exeter, Kerman, and

Modesto Facilities;

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- (c) At all times relevant to this CAFO, each of the tanks listed in Paragraph 39 (B) was a stationary pesticide container, as that term is defined by 40 C.F.R. § 165.3, holding undivided quantities of agricultural pesticides equal to or greater than 500 gallons of liquid pesticide.
- 41. Pesticide dispensing areas are subject to the Container/Containment regulations and must have a containment pad that complies with the requirements of the Containment regulations if any of the following activities occur: (1) refillable containers of agricultural pesticides are emptied, cleaned, or rinsed; (2) agricultural pesticides are dispensed from stationary pesticide containers designed to hold undivided quantities equal or greater than 500 gallons of liquid pesticides or 4,000 pounds of dry pesticides for any purpose; (3) agricultural pesticides are dispensed from a transport vehicle for purposes of filling a refillable container; or (4) agricultural pesticides are dispensed from any other container for the purpose of refilling a refillable container for sale or distribution. 40 C.F.R. § 165.82(a).
- 42. At all times relevant to this CAFO, Respondent used each of the loading pad at the Exeter Facility, the loading pad at the Modesto Facility, and the loading pad at the Oxnard Facility to dispense and refill agricultural pesticides, and each is a pesticide dispensing area and containment pad, as those terms are defined by 40 C.F.R. § 165.3, and subject to the Container/Containment regulations.
- 43. At all times relevant to this CAFO, all containment structures relevant to this CAFO at the Exeter, Modesto and Oxnard Facilities were constructed on or before November 16, 2006 and are each existing containment structures, as that term is defined by 40 C.F.R. § 165.83(b).
- 44. Inspectors from the California Department of Pesticide Regulation ("CDPR") conducted inspections of the Facilities relevant to this CAFO on or about the following dates: On or about January 17, 2018 at the Exeter Facility; On or about October 15, 2019 at the Kerman Facility; On or about February 21, 2019 at the Modesto Facility, and on or about January 23, 2019 at the Oxnard Facility.

Count 1

Failure to seal cracks and gaps in containment structures as required by 40 C.F.R. § 165.90(b)(2)

45. The owner or operator of a pesticide containment structure must initiate repair to

container or pesticide-holding equipment used on the pad in pesticide dispensing areas which do

not have a pesticide container or pesticide-holding equipment with a volume of at least 750 gallons. 40 C.F.R. §§ 165.87(c)(2) and (3).

- 53. On or about January 23, 2019, the containment pad at the Oxnard Facility had a capacity under 750 gallons and Respondent used the containment pad at the Oxnard Facility for pesticide holding equipment (trucks) with a volume of 750 gallons or greater.
- 54. Respondent failed to meet capacity requirements as required by 40 C.F.R. § 165.87(c) on or about January 23, 2019 for the containment pad at the Oxnard Facility.
- 55. Respondent violated section 12(a)(2)(S) of FIFRA, 7 U.S.C. § 136j(a)(2)(S) by failing to meet capacity requirements as required by 40 C.F.R. § 165.87(c) for the containment pad at the Oxnard Facility.

Counts 7 and 8

Failure to generate and maintain repackaging records required by 40 C.F.R. § 165.70(j)(2)

- 56. Each time a refiller repackages a pesticide product into a refillable container and distributes or sells the product, the retailer must generate and maintain for at least 3 years after the date of repackaging records that contain: (i) the EPA registration number of the pesticide product distributed or sold in the refillable container; (ii) the date of the repackaging; and (iii) the serial number or other identifying code of the refillable container. 40 C.F.R. §§ 165.65(i), 165.70(e).
- 57. Before January 1, 2018 at the Exeter Facility, Respondent failed to generate and maintain repackaging records containing the EPA registration number of the pesticide product Roundup PowerMax, EPA Reg. No. 524-549, distributed or sold in a refillable container, the date of the repackaging, and the serial number or other identifying code of the refillable container, as required by 40 C.F.R. § 165.70(j)(2).
- 58. On or about October 15, 2019 at the Kerman Facility, Respondent failed to generate and maintain repackaging records containing the EPA registration number of the pesticide product Gramoxone SL 2.0, EPA Reg. No. 100-1431, distributed or sold in a refillable container, as required by 40 C.F.R. § 165.70(j)(2).
- 59. Respondent violated sections 12(a)(2)(S) and 12(a)(2)(B) of FIFRA, 7 U.S.C. §§ 136j(a)(2)(S) and 136j(a)(2)(B), by failing to generate and maintain repackaging records containing information as required by 40 C.F.R. § 165.70(e)(10) and 165.70(j)(2) on or about

October 15, 2019 at the Kerman Facility and before January 1, 2018 at the Exeter Facility.

Counts 9, 10, 11, 12, 13, 14, 15, 16, 17

Distribution and Sale of Misbranded Pesticides

- 60. When pesticide products are stored in bulk containers, whether mobile or stationary, which remain in the custody of the user, a copy of the label or labeling, including all appropriate directions for use, must be securely attached to the container in the immediate vicinity of the discharge control valve. 40 C.F.R. § 156.10(a)(4)(ii)(B).
 - (a) The label includes marking the producing establishment registration number preceded by the phrase "EPA Est.", of the final establishment at which the product was produced. 40 C.F.R. § 156.10(f).
 - (b) The label includes marking the net contents as prescribed in 40 C.F.R. § 156.10(d). 40 C.F.R. § 156.10(a)(1)(iii). Variation above minimum content or around an average is permissible only to the extent that it represents deviation unavoidable in good manufacturing practice. Variation below a stated minimum is not permitted. 40 C.F.R. § 156.10(d)(6). For a pesticide product packaged in a refillable container, an appropriately sized area on the label may be left blank to allow the net weight to be marked in by the refiller prior to distribution or sale of the pesticide, but the refiller must ensure that the net contents statement appears on the label. 40 C.F.R. §§ 156.10(d)(7) and 165.70(i).
- 61. On or about January 17, 2018 at the Exeter Facility, Respondent's failure to attach a copy of the label for each pesticide product that identified the establishment number of the final establishment at which that pesticide was last produced as required by 40 C.F.R. §§ 156.10(a)(4)(ii)(B) and 156.10(f), constitutes *misbranding*, as that term is defined by section 2(q) of FIFRA, 7 U.S.C. § 136(q), for each of the following: (a) The Exeter Tank containing Omni Oil 6, EPA Reg. No. 5905-598; (b) The Exeter Tank containing Omni Supreme Spray, EPA Reg. No. 5905-368; and (c) The Exeter Tank and containers ready for shipment at the Exeter Facility containing Roundup PowerMax, EPA Reg. No. 524-549. For containers of Roundup PowerMax, EPA Reg. No. 524-549, ready for shipment with labels missing the net contents, missing the instruction booklets containing complete directions for use, and illegible labels from exposure to outside elements, Respondent's failure to mark the net contents as prescribed in 40 C.F.R. § 156.10(d), have all words clearly legible, and to have complete directions for use securely

- 62. On or about January 23, 2019 at the Oxnard Facility, Respondent's failure to attach a legible copy of the pesticide label that identified the establishment number of the final establishment at which that pesticide was last produced, mark the net contents as prescribed in 40 C.F.R. § 156.10(d), have all words clearly legible, as required by 40 C.F.R. §§ 156.10(a)(1)(iii), 156.10(a)(2), 156.10(i), 156.10(a)(4)(ii)(B) and 156.10(f), constitutes *misbranding*, as that term is defined by section 2(q) of FIFRA, 7 U.S.C. § 136(q) for Tank 1 and Tank 2 at the Oxnard Facility containing Omni Oil 6E, EPA Reg. No. 5905-598. Tank 1 had a deteriorated label in poor condition and Tank 2 had three labels none of which identified the producing establishment where the bulk product was produced nor had net contents marked.
- 63. On or about February 21, 2019 at the Modesto Facility, Respondent's failure to attach to the bulk tanks containing Omni Supreme Spray, EPA Reg. No. 5905-368, Roundup PowerMax, EPA Reg. No. 524-549, and Prowl H20 Herbicide, EPA Reg. No. 241-418 a copy of the label for each pesticide product that identified the establishment number of the final establishment at which that pesticide was last produced in such terms as to render it likely to be read and understood as required by 40 C.F.R. §§ 156.10(a) and 156.10(f), constitutes *misbranding*, as that term is defined by section 2(q) of FIFRA, 7 U.S.C. § 136(q).
- 64. On or about October 15, 2019 at the Kerman Facility, Respondent's failure to attach to the bulk tanks containing Omni Supreme Spray, EPA Reg. No. 5905-368, a copy of the label for each pesticide product that identified the net contents and to attache to the bulk tanks containing Roundup PowerMax, EPA Reg. No. 524-549, a copy of the label for each pesticide product that identified the establishment number of the final establishment at which that pesticide was last produced in such terms as to render it likely to be read and understood as required by 40 C.F.R. §§ 156.10(a) and 156.10(f), constitutes *misbranding*, as that term is defined by section 2(q) of FIFRA, 7 U.S.C. § 136(q).
- 65. Respondent violated section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), by distributing or selling the following misbranded pesticides on or about the following dates:
 - (a) Omni Oil 6, EPA Reg. No. 5905-598, Omni Supreme Spray, EPA Reg. No. 5905-368, and Roundup PowerMax, EPA Reg. No. 524-549 at the Exeter Facility on

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2	Regular Mail:
3	U.S. Environmental Protection Agency
4	PO Box 979077
5	St. Louis, MO 63197-9000
6	
7	Overnight/Signed Receipt Confirmation Mail:
8	U.S. Environmental Protection Agency
9	ATTN Box 979077
10	1005 Convention Plaza
11	Mail Station SL-MO-C2GL
12	St. Louis, MO 63101
13	
14	iii. Respondent may also pay the civil penalty using any method, or
15	combination of methods, provided on the following website:
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17	http://www2.epa.gov/financial/additional-instructions-making-payments-epa
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19	If clarification regarding a particular method of payment remittance is needed,
20	contact the EPA's Cincinnati Finance Center at (513) 487-2091.
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22	b. Respondent shall identify payment with the name and docket number of this
23	case; and
24	c. Within 24 hours of payment, Respondent shall provide EPA with proof of
25	payment ("proof of payment" means, as applicable, a copy of the check, confirmation of credit
26	card or debit card payment, confirmation of wire or automated clearinghouse transfer, and any
27	other information required to demonstrate that payment has been made according to EPA
28	requirements, in the amount due, and identified with the name and docket number of this case),
29	including proof of the date payment was made, along with a transmittal letter, indicating
30	Respondent's names, the case title, and docket number, to the following addresses:
31	Regional Hearing Clerk
32	U.S. EPA, Region IX
33	r9HearingClerk@epa.gov
34	
35	Brandon Boatman
36	Toxics Branch
37	Enforcement and Compliance Assurance Division
38	U.S. EPA, Region IX
39	Boatman.Brandon@epa.gov
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41	68. In the event that Respondent fails to pay the civil administrative penalty assessed

above by the due date, Respondent shall pay to EPA a stipulated penalty in the amount of FIVE HUNDRED DOLLARS (\$500) for each day that payment is late in addition to the unpaid balance of the penalty assessed above. Upon EPA's written demand, this stipulated penalty shall immediately become due and payable.

- 69. If Respondent fails to pay the penalty assessed by this CAFO in full by the date specified in Paragraph 67, the entire unpaid balance and accrued interest shall become immediately due and owing. Respondent's tax identification numbers may be used for collecting or reporting any delinquent monetary obligation arising from this CAFO (see 31 U.S.C. § 7701). If payment is not received in full by the date specified in Paragraph 67, interest, penalty and administrative costs will accrue from the effective date of this CAFO as described at 40 CFR §13.11. In addition, if this matter is referred to another department or agency (e.g., the Department of Justice, the Internal Revenue Service), that department or agency may assess its own administrative costs, in addition to EPA's administrative costs, for handling and collecting Respondent's overdue debt. Respondent's failure to pay in full the civil administrative penalty by its due date also may also lead to any or all of the following actions:
- a. The debt being referred to a credit reporting agency, a collection agency, or to the Department of Justice for filing of a collection action in the appropriate United States District Court. 40 C.F.R. §§ 13.13, 13.14, and 13.33. In any such collection action, the validity, amount, and appropriateness of the assessed penalty and of this CAFO shall not be subject to review.
- b. The debt being collected by administrative offset (i.e., the withholding of money payable by the United States to, or held by the United States for, a person to satisfy the debt the person owes the Government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds. 40 C.F.R. Part 13, Subparts C and H.
- c. EPA may (i) suspend or revoke Respondent's licenses or other privileges; (ii) suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds; (iii) convert the method of payment under a grant or contract from an advanced payment to a reimbursement method; or (iv) revoke a grantee's or contractor's letter-of-credit. 40 C.F.R. §§ 13.17.

F. RESPONDENT CERTIFICATION

70. In executing this CAFO, Respondent certifies that the information it has supplied

concerning this matter was at the time of submission, and is at the time of signature to this CAFO, truthful, accurate, and complete; and that Respondent has corrected the violations alleged in Section I.C of this CAFO. Under 18 U.S.C. § 1001, submitting false or misleading information can result in significant penalties, including the possibility of fines and imprisonment for knowing submission of such information.

G. RETENTION OF RIGHTS, BINDING EFFECT, ETC.

- 71. This Consent Agreement constitutes the entire agreement between the Respondent and EPA. Full payment of the civil penalty and any applicable interest charges or late fees or penalties as set forth in this CAFO shall constitute full settlement and satisfaction of civil penalty liability against Respondent for the violations alleged in Section I.C of this CAFO.
- 72. In accordance with 40 C.F.R. § 22.18(c), this CAFO only resolves Respondent's liabilities for federal civil penalties for the violations specifically alleged in Section I.C of this CAFO. Nothing in this CAFO is intended to or shall be construed to resolve: (i) any civil liability for violations of any provision of any federal, state, or local law, statute, regulation, rule, ordinance, or permit not specifically alleged in Section I.C of this CAFO; or (ii) any criminal liability. EPA specifically reserves any and all authorities, rights, and remedies available to it (including, but not limited to, injunctive or other equitable relief or criminal sanctions) to address any violation of this CAFO or any violation not specifically alleged in Section I.C of this CAFO. This CAFO does not exempt, relieve, modify, or affect in any way Respondent's duties to comply with all applicable federal, state, and local laws, regulations, rules, ordinances, and permits.
- 73. Except as set forth in Paragraph <u>69</u> above, EPA and Respondent shall each bear its own fees, costs, and disbursements in this action.
- 74. For the purposes of state and federal income taxation, Respondent shall not claim a deduction for any civil penalty payment made pursuant to this CAFO.
- 75. This CAFO constitutes an enforcement action for purposes of considering Respondent's compliance history in any subsequent enforcement action. This CAFO will be available to the public and does not contain any confidential business information.
- 76. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), the effective date of this CAFO shall be the date on which the accompanying Final Order, having been signed by the Regional Judicial Officer, is filed.

- 77. The provisions of this CAFO shall be binding on Respondent and on Respondent's officers, directors, employees, agents, servants, authorized representatives, successors, and assigns.
- 78. The undersigned representatives of each party to this Consent Agreement certify that each is duly authorized by the party whom he or she represents to enter into the terms and conditions of this Consent Agreement and Final Order and bind that party to it.

Date: 11/11/200 By:

Name: Land W. Hawkins

Title: V.P. Chief Logal Officer

1	II. FINAL ORDER
2	IT IS HEREBY ORDERED that this Consent Agreement and Final Order (EPA Docket No.
4	FIFRA-09-2021-0014) be entered and that Respondent shall pay a civil administrative penalty
5	in the amount of EIGHTY-EIGHT THOUSAND DOLLARS (\$88,000) in accordance with the
6	terms of this Consent Agreement and Final Order.
7	
8	Steven L. Digitally signed by Steven L. Jawgiel
10 11	Date:
12 13	Regional Judicial Officer U.S. EPA, Region IX
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CERTIFICATE OF SERVICE

I hereby certify that the foregoing CONSENT AGREEMENT AND FINAL ORDER in the matter of Helena Agri-Enterprises LLC (FIFRA-09-2021-0014), has been filed with the Regional Hearing Clerk, and a copy was served on the Respondent and on the Complainant as indicated below:

C/O David Wieties
V.P. Chief Legal Officer
Helena Agri-Enterprises, LLC
WietiesD@helenaagri.com
HawkinsD@helenaagri.com

Margaret Alkon
Assistant Regional Counsel
U.S. EPA - Region 9

RESPONDENT

Date Filed: , 2020

David W. Hawkins,

Steven Armsey Regional Hearing Clerk EPA, Region 9